Senate



General Assembly

File No. 22

January Session, 2013

Substitute Senate Bill No. 812

Senate, March 5, 2013

The Committee on Insurance and Real Estate reported through SEN. CRISCO of the 17th Dist., Chairperson of the Committee on the part of the Senate, that the substitute bill ought to pass.

AN ACT CONCERNING THE CONNECTICUT HEALTH INSURANCE EXCHANGE BOARD OF DIRECTORS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Subsections (a) to (c), inclusive, of section 38a-1081 of the
- 2 general statutes are repealed and the following is substituted in lieu
- 3 thereof (*Effective from passage*):
- 4 (a) There is hereby created as a body politic and corporate,
- 5 constituting a public instrumentality and political subdivision of the
- 6 state created for the performance of an essential public and
- 7 governmental function, to be known as the Connecticut Health
- 8 Insurance Exchange. The Connecticut Health Insurance Exchange shall
- 9 not be construed to be a department, institution or agency of the state.
- 10 The exchange shall serve both qualified individuals and qualified
- 11 employers.
- 12 (b) (1) (A) The powers of the exchange shall be vested in and
- exercised by a board of directors, which, until July 1, 2013, shall consist

sSB812 / File No. 22 1

of twelve voting members. The appointment of the initial board members shall be as follows:

- [(A)] (i) The Governor shall appoint two board members, one of whom shall have expertise in the area of individual health insurance coverage and shall serve for a term of three years and one of whom shall have expertise in issues relating to small employer health insurance coverage and shall serve for a term of two years;
- [(B)] (ii) The president pro tempore of the Senate shall appoint one board member who shall have expertise in the area of health care finance and shall serve for a term of four years;

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- [(C)] (iii) The speaker of the House of Representatives shall appoint one board member who shall have expertise in the area of health care benefits plan administration and shall serve for a term of four years;
- [(D)] (iv) The majority leader of the Senate shall appoint one board member who shall have expertise in the health care delivery systems and shall serve for a term of two years;
- [(E)] (v) The majority leader of the House of Representatives shall appoint one board member who shall have expertise in the area of health care economics and shall serve for a term of two years;
- [(F)] (vi) The minority leader of the Senate shall appoint one board member who shall have expertise in health care access issues faced by self-employed individuals and shall serve for a term of three years;
- [(G)] (vii) The minority leader of the House of Representatives shall appoint one board member who shall have expertise concerning barriers to individual health care coverage and shall serve for a term of two years;
- [(H)] (viii) The Commissioner of Social Services, the Special Advisor to the Governor on Healthcare Reform, the Secretary of the Office of Policy and Management and the Healthcare Advocate, or their designees, who shall serve as ex-officio voting board members; and

sSB812 / File No. 22

[(I)] <u>(ix)</u> The Insurance Commissioner and the Commissioner of Public Health, or their designees, who shall serve as ex-officio nonvoting board members.

- (B) On and after July 1, 2013, the board of directors shall consist of thirteen voting members. The Governor shall appoint one board member who shall be an active insurance producer and shall serve a term of two years. Such appointment shall not affect the terms of the board members set forth in subparagraph (A) of this subdivision.
- (2) (A) [No] Except for the board member specified in subparagraph (B) of subdivision (1) of this subsection, no board member shall be employed by, a consultant to, a member of the board of directors of, affiliated with or otherwise a representative of (i) an insurer, (ii) an insurance producer or broker, (iii) a health care provider, or (iv) a health care facility or health or medical clinic while serving on the board of the exchange. For purposes of this subdivision, "health care provider" means any person that is licensed in this state, or operates or owns a facility or institution in this state, to provide health care or health care professional services in this state, or an officer, employee or agent thereof acting in the course and scope of such officer's, employee's or agent's employment.
- (B) [No] Except for the board member specified in subparagraph (B) of subdivision (1) of this subsection, no board member shall be a member of, a member of the board of, a consultant to or an employee of a trade association of (i) insurers, (ii) insurance producers or brokers, (iii) health care providers, or (iv) health care facilities or health or medical clinics while serving on the board of the exchange.
- (C) No board member shall be a health care provider unless such member receives no compensation for rendering services as a health care provider and does not have an ownership interest in a professional health care practice.
- (c) (1) All initial appointments of the board members set forth in subparagraph (A) of subdivision (1) of subsection (b) of this section

sSB812 / File No. 22 3

shall be made not later than July 1, 2011. The initial appointment of the board member set forth in subparagraph (B) of subdivision (1) of subsection (b) of this section shall be made not later than July 1, 2013. Following the expiration of such initial terms, subsequent board member terms shall be for four years. Any vacancy shall be filled by the appointing authority for the balance of the unexpired term. If an appointment authority fails to make an initial appointment, or an appointment to fill a vacancy within ninety days of the date of such vacancy, the appointed board members may make such appointment by a majority vote. Any board member previously appointed to the board or appointed to fill a vacancy may be reappointed in accordance with this section. Any board member may be removed for misfeasance, malfeasance or wilful neglect of duty at the sole direction of the appointing authority.

- (2) As a condition of qualifying as a member of the board of directors, each appointee shall, before entering upon such member's duties, take and subscribe the oath or affirmation required under section 1 of article eleventh of the Constitution of the state. A record of each such oath shall be filed in the office of the Secretary of the State.
- (3) Appointed board members may not designate a representative to perform in their absence their respective duties under sections 38a-1080 to 38a-1090, inclusive. The Governor shall select a chairperson from among the board members and the board members shall annually elect a vice-chairperson. [The chairperson shall schedule the first meeting of the board, which shall be held not later than August 1, 2011.] Meetings of the board of directors shall be held at such times as shall be specified in the bylaws adopted by the board and at such other time or times as the chairperson deems necessary. Any board member who fails to attend more than fifty per cent of all meetings held during any calendar year shall be deemed to have resigned from the board.
- (4) Seven board members shall constitute a quorum for the transaction of any business or the exercise of any power of the exchange. For the transaction of any business or the exercise of any

sSB812 / File No. 22

power of the exchange, the exchange may act by a majority of the board members present at any meeting at which a quorum is in attendance. No vacancy in the membership of the board of directors shall impair the right of such board members to exercise all the rights and perform all the duties of the board. Except as otherwise provided, any action taken by the board under the provisions of sections 38a-1080 to 38a-1090, inclusive, may be authorized by resolution approved by a majority of the board members present at any regular or special meeting, which resolution shall take effect immediately unless otherwise provided in the resolution.

- (5) Board members shall receive no compensation for their services but shall receive actual and necessary expenses incurred in the performance of their official duties.
- (6) Subject to the provisions of subdivision (2) of subsection (b) of this section, board members may engage in private employment or in a profession or business, subject to any applicable laws, rules and regulations of the state or federal government regarding official ethics or conflicts of interest.
- (7) Notwithstanding any provision of the general statutes, it shall not constitute a conflict of interest for a trustee, director, partner or officer of any person, firm or corporation, or any individual having a financial interest in a person, firm or corporation, to serve as a board member of the exchange, provided such trustee, director, partner, officer or individual shall abstain from deliberation, action or vote by the exchange in specific request to such person, firm or corporation.
- (8) Each board member shall execute a surety bond in the penal sum of fifty thousand dollars, or, in lieu thereof, the chairperson of the board shall execute a blanket position bond covering each board member, the chief executive officer and the employees of the exchange, each surety bond to be conditioned upon the faithful performance of the duties of the office or offices covered, to be executed by a surety company authorized to transact business in this state as surety and to be approved by the Attorney General and filed in the office of the

sSB812 / File No. 22

Secretary of the State. The cost of each such bond shall be paid by the exchange.

144 (9) No board member of the exchange shall, for one year after the 145 end of such member's service on the board, accept employment with 146 any health carrier that offers a qualified health benefit plan through 147 the exchange.

This act shall take effect as follows and shall amend the following		
sections:		
Section 1	from passage	38a-1081(a) to (c)

Statement of Legislative Commissioners:

The title was changed.

INS Joint Favorable Subst. -LCO

sSB812 / File No. 22

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

OFA Fiscal Note

State Impact: None

Municipal Impact: None

Explanation

The bill adds an additional member to the Health Insurance Exchange Board of Directors. There is no fiscal impact.

The Out Years

State Impact: None

Municipal Impact: None

OLR Bill Analysis sSB 812

AN ACT CONCERNING THE CONNECTICUT HEALTH INSURANCE EXCHANGE BOARD OF DIRECTORS.

SUMMARY:

This bill adds an insurance producer as a voting member of the Connecticut Health Insurance Exchange board of directors as of July 1, 2013. It requires the governor to appoint the producer to the board by that date for an initial two-year term. Subsequent terms are four years.

With some exceptions, the bill subjects the new appointee to the same qualifications, prohibitions, and requirements as existing board members. Under current law, a board appointee cannot (1) be employed by, serve as a consultant to, be a board member of, be affiliated with, or represent an insurer, insurance producer or broker, health care provider, health care facility, or health or medical clinic or (2) be a member, board member, or employee of, a trade association of insurers, insurance producers or brokers, health care providers, health care facilities, or health or medical clinics. The bill exempts the insurance producer appointee from these restrictions.

EFFECTIVE DATE: Upon passage

BACKGROUND

Connecticut Health Insurance Exchange

Under current law, the Connecticut Health Insurance Exchange board of directors consists of 14 members: 12 voting (eight appointees and four *ex-officio*) and two non-voting *ex-officio* members. The board is responsible for implementing and overseeing the state's health insurance exchange, an online marketplace where individuals and small employers can compare and purchase health insurance plans that meet the requirements of the federal Patient Protection and

Affordable Care Act.

A board member cannot, for one year after serving on the board, accept a job with any health carrier (e.g., insurer or HMO) that offers a qualified health benefit plan through the exchange.

COMMITTEE ACTION

Insurance and Real Estate Committee